

STATE OF MISSOURI
DEPARTMENT OF NATURAL RESOURCES

MISSOURI CLEAN WATER COMMISSION



MISSOURI STATE OPERATING PERMIT

In compliance with the Missouri Clean Water Law, (Chapter 644 R.S. Mo. as amended, hereinafter, the Law), and the Federal Water Pollution Control Act (Public Law 92-500, 92nd Congress) as amended,

Permit No. MO-0026361

Owner: City of Vandalia
Address: 200 East Park, Vandalia, MO 63382

Continuing Authority: Same as above
Address: Same as above

Facility Name: Vandalia Wastewater Treatment Facility
Address: Vandalia, MO 63382

Legal Description: NE ¼, SE ¼, Sec. 32, T53N, R5W, Ralls County

Receiving Stream: Unnamed Tributary to Spencer Creek (U)
First Classified Stream and ID: Spencer Creek (C)(00095)
USGS Basin & Sub-watershed No.: (07110007-030001)

is authorized to discharge from the facility described herein, in accordance with the effluent limitations and monitoring requirements as set forth herein:

FACILITY DESCRIPTION

Outfall #001 - POTW -SIC #4952

Four cell lagoon/wastewater irrigation/sludge is retained in lagoon.
Design population equivalent is 5,931.
Average design flow is 0.5931 MGD (dry weather flows).
Actual flow is 0.5829 MGD.
Design sludge production is 89 dry tons per year.

This permit authorizes only wastewater discharges under the Missouri Clean Water Law and the National Pollutant Discharge Elimination System; it does not apply to other regulated areas. This permit may be appealed in accordance with Section 644.051.6 of the Law.

February 4, 2005
Effective Date


Michael D. Wells, Acting Director, Department of Natural Resources
Executive Secretary, Clean Water Commission

February 3, 2005
Expiration Date
MO 780-0041 (10-93)

Jim Hull, Director of Staff, Clean Water Commission

FACILITY DESCRIPTION (continued)

Outfall S1

250 yards downstream of discharge point
NE ¼, SE ¼, Sec. 32, T53N, R5W, Ralls County
Unnamed Tributary to Spencer Creek (U)
Spencer Creek (C)(00095)

Receiving Stream Watershed: a gaining stream setting that flows into an Unnamed Tributary to Spencer Creek.

Facility Type: Partial Irrigation System

Land Application:

Irrigation Volume/year: 216,481,500 gallons (including 1-in-10 year flows)

Irrigation areas: 523 acres at design loading (523 acres total available)

Application rates/acre: .5 inch/hour; 1.0 inch/day; 3 inches/week; 24 inches/year

Field slopes: less than 14 percent

Equipment type: Center Pivot

Vegetation: Row crops

Application rate is based on: hydraulic loading rate

A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS					PAGE NUMBER 3 of 9	
					PERMIT NUMBER MO-0026361	
The permittee is authorized to discharge from outfall(s) with serial number(s) as specified in the application for this permit. The final effluent limitations shall become effective upon issuance and remain in effect until expiration of the permit. Such discharges shall be controlled, limited and monitored by the permittee as specified below:						
OUTFALL NUMBER AND EFFLUENT PARAMETER(S)	UNITS	FINAL EFFLUENT LIMITATIONS			MONITORING REQUIREMENTS	
		DAILY MAXIMUM	WEEKLY AVERAGE	MONTHLY AVERAGE	MEASUREMENT FREQUENCY	SAMPLE TYPE
<u>Outfall #001</u> (Note 1)						
Flow	MGD	*			once/day**	24 hr. estimate
Biochemical Oxygen Demand ₅ ***	mg/L		45	30	once/week**	grab
Total Suspended Solids***	mg/L		45	35	once/week**	grab
Ammonia as N	mg/L		12.4	7.5	once/week**	grab
pH - Units	SU	****			once/week**	grab
MONITORING REPORTS SHALL BE SUBMITTED <u>QUARTERLY</u> ; THE FIRST REPORT IS DUE <u>April 28, 2005</u> .						
Whole Effluent Toxicity (WET) Test	% Survival	See Special Conditions			once/year in January	24 hr. composite
MONITORING REPORTS SHALL BE SUBMITTED <u>ANNUALLY</u> ; THE FIRST REPORT IS DUE <u>October 28, 2005</u> .						
<u>Outfall #001</u> - Land Application Operational Monitoring (Notes 2 & 3)						
Lagoon Freeboard	feet	*			once/month	measured
Irrigation Period	hours	*			daily	total
Volume Irrigated	gallons	*			daily	total
Application Area	acres	*			daily	total
Application Rate	inches/ acre	*			daily	total
Rainfall	inches	*			daily	total
MONITORING REPORTS SHALL BE SUBMITTED <u>ANNUALLY</u> ; THE FIRST REPORT IS DUE <u>October 28, 2005</u> .						
<u>Outfall #001</u> – Irrigated Wastewater (Note 4)						
Total Kjeldahl Nitrogen as N	mg/L	*			once/year	grab
MONITORING REPORTS SHALL BE SUBMITTED <u>ANNUALLY</u> ; THE FIRST REPORT IS DUE <u>October 28, 2005</u> .						
<u>Outfall S1</u>						
Dissolved Oxygen	mg/L	*		*	once/year	grab
Temperature	°F	*		*	once/year	grab
pH	SU	*		*	once/year	grab
Ammonia as N	mg/L	*		*	once/year	grab
MONITORING REPORTS SHALL BE SUBMITTED <u>ANNUALLY</u> ; THE FIRST REPORT IS DUE <u>October 28, 2005</u> . THERE SHALL BE NO DISCHARGE OF FLOATING SOLIDS OR VISIBLE FOAM IN OTHER THAN TRACE AMOUNTS.						
B. STANDARD CONDITIONS						
IN ADDITION TO SPECIFIED CONDITIONS STATED HEREIN, THIS PERMIT IS SUBJECT TO THE ATTACHED <u>Parts I & III</u> STANDARD CONDITIONS DATED <u>October 1, 1980 and August 15, 1994</u> , AND HEREBY INCORPORATED AS THOUGH FULLY SET FORTH HEREIN.						

A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS (continued)

- * Monitoring requirement only.
- ** Monitor only when discharge occurs. Report as no-discharge when a discharge does not occur during the report period.
- *** This facility is required to meet a removal efficiency of 65% or more.
- **** pH is measured in pH units and is not to be averaged. The pH is limited to the range of 6.0-9.0 pH units.

Note 1 - **Partial Irrigation Facility requirements.** Wastewater shall be irrigated during the growing season whenever feasible. A discharge may occur when excess wastewater has accumulated above feasible irrigation rates during March through November. Discharge is permitted from December through February.

Note 2 - Records shall be maintained and summarized into an annual operating report, which shall be submitted by January 28th of each year for the previous calendar year period. The report shall include the following:

- a. Record of maintenance and repairs performed during the year, average number of times per month the facility is checked to see if it is operating properly, and description of any unusual operating conditions encountered during the year;
- b. The number of days the lagoon has discharged during the year, the discharge flow, the reasons discharge occurred and effluent analysis performed; and
- c. A summary of the irrigation operations including freeboard at the start and end of the irrigation season, the number of days of irrigation for each month, the total gallons irrigated, the total acres used, crops grown, crop yields per acre, the application rate in inches/acre per day and for the year, the monthly and annual precipitation received at the facility and summary of testing results.

Note 3 - Lagoon freeboard shall be reported as lagoon water level in feet below the overflow level. See Special Conditions for Wastewater Irrigation System requirements.

Note 4 - Wastewater that is irrigated shall be sampled at the irrigation pump or wet well.

C. SPECIAL CONDITIONS

- 1. **Equipment Checks during Irrigation.** The irrigation system and application site shall be visually inspected at least once/day during wastewater irrigation to check for equipment malfunctions and runoff from the irrigation site.
- 2. Report as no-discharge when a discharge does not occur during the report period.
- 3. Outfalls must be marked in field and on the topographic site map submitted with the permit application.
- 4. **Sludge and Biosolids Use For Domestic Wastewater Treatment Facilities**
 - a. Permittee shall comply with the pollutant limitations, monitoring, reporting, and other requirements in accordance with the attached permit Standard Conditions.
 - b. If sludge is not removed by a contract hauler, permittee is authorized to land apply biosolids. Permit Standard Conditions, Part III shall apply to the land application of biosolids. Permittee shall notify the department at least 180 days prior to the planned removal of biosolids. The department may require submittal of a biosolids management plan for department review and approval as determined appropriate on a case-by-case basis.
- 5. Lagoons and earthen basins shall have a liner that is designed, constructed and maintained. If operating records indicate excessive percolation, the department may require corrective action as necessary to eliminate excess leakage.

C. SPECIAL CONDITIONS (continued)

6. This permit may be reopened and modified, or alternatively revoked and reissued, to:
- a. Comply with any applicable effluent standard or limitation issued or approved under Sections 301(b)(2)(C) and (D), 304(b)(2), and 307(a) (2) of the Clean Water Act, if the effluent standard or limitation so issued or approved:
 - (1) contains different conditions or is otherwise more stringent than any effluent limitation in the permit; or
 - (2) controls any pollutant not limited in the permit.
 - b. Incorporate new or modified effluent limitations or other conditions, if the result of a waste load allocation study, toxicity test or other information indicates changes are necessary to assure compliance with Missouri's Water Quality Standards.
 - c. Incorporate new or modified effluent limitations or other conditions if, as the result of a watershed analysis, a Total Maximum Daily Load (TMDL) limitation is developed for the receiving waters which are currently included in Missouri's list of waters of the state not fully achieving the state's water quality standards, also called the 303(d) list.

The permit as modified or reissued under this paragraph shall also contain any other requirements of the Clean Water Act then applicable.

7. Annual Report.

An annual report for each outfall is required in addition to the listed reporting under Section A of the permit. The annual report shall be submitted by January 28 of each year for the previous growing season from October 1 through September 30 or an alternate 12 month period approved by the Department and listed in the Operation and Maintenance Manual. This report shall be submitted using report forms approved by the Department and shall include a summary of the monitoring and record keeping required by the Special Conditions and Standard Conditions of this permit.

8. Water Quality Standards

- a. Discharges to waters of the state shall not cause a violation of water quality standards rule under 10 CSR 20-7.031, including both specific and general criteria.
- b. General Criteria. The following general water quality criteria shall be applicable to all waters of the state at all times including mixing zones. No water contaminant, by itself or in combination with other substances, shall prevent the waters of the state from meeting the following conditions:
 - (1) Waters shall be free from substances in sufficient amounts to cause the formation of putrescent, unsightly or harmful bottom deposits or prevent full maintenance of beneficial uses;
 - (2) Waters shall be free from oil, scum and floating debris in sufficient amounts to be unsightly or prevent full maintenance of beneficial uses;
 - (3) Waters shall be free from substances in sufficient amounts to cause unsightly color or turbidity, offensive odor or prevent full maintenance of beneficial uses;
 - (4) Waters shall be free from substances or conditions in sufficient amounts to result in toxicity to human, animal or aquatic life;
 - (5) There shall be no significant human health hazard from incidental contact with the water;
 - (6) There shall be no acute toxicity to livestock or wildlife watering;
 - (7) Waters shall be free from physical, chemical or hydrologic changes that would impair the natural biological community;
 - (8) Waters shall be free from used tires, car bodies, appliances, demolition debris, used vehicles or equipment and solid waste as defined in Missouri's Solid Waste Law, section 260.200, RSMo, except as the use of such materials is specifically permitted pursuant to section 260.200-260.247.

C. SPECIAL CONDITIONS (continued)

9. Wastewater Irrigation System.

- a. Discharge Reporting. Any unauthorized discharge from the lagoon or irrigation system shall be reported to the department as soon as possible but always within 24 hours. Discharge is allowed only as described in the Facility Description and Effluent Limitations sections of this permit.
- b. Emergency Spillway. Lagoons and earthen storage basins should have an emergency spillway to protect the structural integrity of earthen structures during operation at near full water levels and in the event of overflow conditions. The spillway shall be at least one foot below top of berm. The department may waive the requirement for overflow structures on small existing basins.
- c. General Irrigation Requirements. The wastewater irrigation system shall be operated so as to provide uniform distribution of irrigated wastewater over the entire irrigation site. A complete ground cover of vegetation shall be maintained on the irrigation site unless the system is approved for row crop irrigation. Wastewater shall be land applied only during daylight hours. The wastewater irrigation system shall be capable of irrigating the annual design flow during an application period of less than 100 days or 800 hours per year.
- d. Saturated/Frozen Conditions. There shall be no irrigation during frozen, snow covered, or saturated soil conditions.
- e. Buffer Zones. There shall be no irrigation within 300 feet of any down gradient pond, lake, sinkhole, losing stream or water supply withdrawal; 100 feet of gaining streams or tributaries; 150 feet of dwelling; or 50 feet of the property line.
- f. Public Access Restrictions. Public access shall not be allowed to the irrigation site(s).
- g. Operation and Maintenance Manual.
The permittee shall develop, maintain and implement an Operation and Maintenance (O&M) Manual that includes all necessary items to ensure the operation and integrity of the waste handling and land application systems. Copies of the O&M Manual and subsequent revisions shall be submitted to the department's Water Pollution Control Program and Regional Office for review and approval. The O&M Manual shall be reviewed and updated at least every five years.

10. Whole Effluent Toxicity (WET) tests shall be conducted as follows:

SUMMARY OF WET TESTING FOR THIS PERMIT				
OUTFALL	A.E.C. %	FREQUENCY	SAMPLE TYPE	MONTH
001	100%	Once/year	24 hr. composite	January

a. Test Schedule and Follow-Up Requirements

- (1) Perform a single-dilution test in the months and at the frequency specified above. If the effluent passes the test, do not repeat the test until the next test period.
Submit test results along with complete copies of the test reports as received from the laboratory within 30 calendar days of availability to the WPP, Water Quality Monitoring and Assessment Section, P.O. Box 176, Jefferson City, MO 65102.
- (2) If the effluent fails the test, a multiple dilution test shall be performed within 30 calendar days, and biweekly thereafter, until one of the following conditions are met:
 - (a) THREE CONSECUTIVE MULTIPLE-DILUTION TESTS PASS. No further tests need to be performed until next regularly scheduled test period.
 - (b) A TOTAL OF THREE MULTIPLE-DILUTION TESTS FAIL.

C. SPECIAL CONDITIONS (continued)

- (3) The permittee shall submit a summary of all test results for the test series along with complete copies of the test reports as received from the laboratory to the WPP, Water Quality Monitoring and Assessment Section, P.O. Box 176, Jefferson City, MO 65102 within 14 calendar days of the third failed test.
 - (4) Additionally, the following shall apply upon failure of the third test: A toxicity identification evaluation (TIE) or toxicity reduction evaluation (TRE) is automatically triggered. The permittee shall contact WPP, Water Quality Monitoring and Assessment Section to ascertain as to whether a TIE or TRE is appropriate. The permittee shall submit a plan for conducting a TIE or TRE to the Planning Section of the WPP within 60 calendar days of the date of DNR's direction to perform either a TIE or TRE. This plan must be approved by DNR before the TIE or TRE is begun. A schedule for completing the TIE or TRE shall be established in the plan approval.
 - (5) Upon DNR's approval, the TIE/TRE schedule may be modified if toxicity is intermittent during the TIE/TRE investigations. A revised WET test schedule may be established by DNR for this period.
 - (6) If a previously completed TIE has clearly identified the cause of toxicity, additional TIEs will not be required as long as effluent characteristics remain essentially unchanged and the permittee is proceeding according to a DNR approved schedule to complete a TRE and reduce toxicity. Regularly scheduled WET testing as required in the permit, without the follow-up requirements, will be required during this period.
 - (7) All failing test results shall be reported to WPP, Water Quality Monitoring and Assessment Section, P.O. Box 176, Jefferson City, MO 65102 within 14 calendar days of the availability of the results.
 - (8) When WET test sampling is required to run over one DMR period, each DMR report shall contain information generated during the reporting period.
 - (9) Submit a concise summary of all test results with the annual report.
- b. PASS/FAIL procedure and effluent limitations:
- (1) To pass a single-dilution test, mortality observed in the AEC test concentration shall not be significantly different (at the 95% confidence level; $p = 0.05$) than that observed in the upstream receiving-water control sample. The appropriate statistical tests of significance will be those outlined in the most current USEPA acute toxicity manual or those specified by the MDNR.
 - (2) To pass a multiple-dilution test:
 - (a) the computed percent effluent at the edge of the zone of initial dilution, Acceptable Effluent Concentration (AEC), must be less than three-tenths (0.3) of the LC_{50} concentration for the most sensitive of the test organisms; or,
 - (b) all dilutions equal to or greater than the AEC must be nontoxic. Failure of one multiple-dilution test is an effluent limit violation.
- c. Test Conditions
- (1) Test Type: Acute Static non-renewal
 - (2) Test species: *Ceriodaphnia dubia* and *Pimephales promelas* (fathead minnow). Organisms used in WET testing shall come from cultures reared for the purpose of conducting toxicity tests and cultured in a manner consistent with the most current USEPA guidelines. All test animals shall be cultured as described in the most current edition of Methods for Measuring the Acute Toxicity of Effluents and Receiving Waters to Freshwater and Marine Organisms.
 - (3) Test period: 48 hours at the "Acceptable Effluent Concentration" (AEC) specified above.
 - (4) When dilutions are required, upstream receiving stream water shall be used as dilution water. If upstream water is unavailable or if mortality in the upstream water exceeds 10%, "reconstituted" water will be used as dilution water. Procedures for generating reconstituted water will be supplied by the MDNR upon request.

- (5) Single-dilution tests will be run with:
 - (a) Effluent at the AEC concentration;
 - (b) 100% receiving-stream water (if available), collected upstream of the outfall at a point beyond any influence of the effluent; and
 - (c) reconstituted water.
- (6) Multiple-dilution tests will be run with:
 - (a) 100%, 50%, 25%, 12.5%, and 6.25% effluent, unless the AEC is less than 25% effluent, in which case dilutions will be 4 times the AEC, two times the AEC, AEC, 1/2 AEC and 1/4 AEC;
 - (b) 100% receiving-stream water (if available), collected upstream of the outfall at a point beyond any influence of the effluent; and
 - (c) reconstituted water.
- (7) If reconstituted-water control mortality for a test species exceeds 10%, the entire test will be rerun.

SUMMARY OF TEST METHODOLOGY FOR WHOLE-EFFLUENT TOXICITY TESTS

Whole-effluent-toxicity test required in NPDES permits shall use the following test conditions when performing single or multiple dilution methods. Any future changes in methodology will be supplied to the permittee by the Missouri Department of Natural Resources (MDNR). Unless more stringent methods are specified by the DNR, the procedures shall be consistent with the most current edition of Methods for Measuring the Acute Toxicity of Effluents and Receiving Waters to Freshwater and Marine Organisms,

Test conditions for Ceriodaphnia dubia:

Test duration:	48 h
Temperature:	25 ± 1°C Temperatures shall not deviate by more than 3°C during the test.
Light Quality:	Ambient laboratory illumination
Photoperiod:	16 h light, 8 h dark
Size of test vessel:	30 mL (minimum)
Volume of test solution:	15 mL (minimum)
Age of test organisms:	<24 h old
No. of animals/test vessel:	5
No. of replicates/concentration:	4
No. of organisms/concentration:	20 (minimum)
Feeding regime:	None (feed prior to test)
Aeration:	None
Dilution water:	Upstream receiving water; if no upstream flow, synthetic water modified to reflect effluent hardness.
Endpoint:	Pass/Fail (Statistically significant Mortality when compared to upstream receiving water control or synthetic control if upstream water was not available at $p \leq 0.05$)
Test acceptability criterion:	90% or greater survival in controls

Test conditions for Pimephales promelas:

Test duration:	48 h
Temperature:	25 ± 1°C Temperatures shall not deviate by more than 3°C during the test.
Light Quality:	Ambient laboratory illumination
Photoperiod:	16 h light/ 8 h dark
Size of test vessel:	250 mL (minimum)
Volume of test solution:	200 mL (minimum)
Age of test organisms:	1-14 days (all same age)
No. of animals/test vessel:	10
No. of replicates/concentration:	4 (minimum) single dilution method 2 (minimum) multiple dilution method
No. of organisms/concentration:	40 (minimum) single dilution method 20 (minimum) multiple dilution method
Feeding regime:	None (feed prior to test)
Aeration:	None, unless DO concentration falls below 4.0 mg/L; rate should not exceed 100 bubbles/min.
Dilution water:	Upstream receiving water; if no upstream flow, synthetic water modified to reflect effluent hardness.
Endpoint:	Pass/Fail (Statistically significant Mortality when compared to upstream receiving water control or synthetic control if upstream water was not available at $p \leq 0.05$)
Test Acceptability criterion:	90% or greater survival in controls